Nationwide Health Information Network (NHIN) Validation Plan

Version: 2.0



Office of the National Coordinator

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27 Purpose and Scope

- 28 The NHIN Exchange Validation Plan describes the approach, processes, and requirements for validating that
- an Applicant has met the requirements for participation in the Nationwide Health Information Network
- 30 (NHIN) Exchange. This document serves as part of the set of materials in Attachment 2 of the Data Use and
- 31 Reciprocal Support Agreement (DURSA) called, *NHIN Test Approach and Test Materials*.

32 Background

- 33 The Office of the National Coordinator (ONC) is advancing the Nationwide Health Information Network
- 34 (NHIN) a set of policies, standards and services that enable the Internet to be used for secure and
- 35 meaningful exchange of health information to improve health and health care. Work began in 2004 to
- 36 begin implementing these elements as a network-of-networks (now called the NHIN Exchange) to
- 37 connect diverse entities needing to exchange health information, such as state and regional health
- 38 information exchanges (HIEs), integrated delivery networks (IDNs), personally controlled health records
- 39 (PCHRs), federal and state government agencies, and their component networks.

40 Validation Approach

- 41 The overarching intent of this validation plan is to describe the general principles and processes guiding
- 42 validation for an Applicant to participate in the NHIN Exchange. The reason a validation process is
- 43 required is to verify that: (i) Applicants can exchange information securely with other NHIN Participants
- 44 while maintaining the privacy of the information exchanged, and (ii) the information exchanged over the
- 45 NHIN is of value and use to Participants.
- 46 The validation approach seeks to confirm, as simply as possible, that an Applicant's technical
- 47 implementations of NHIN specifications are compliant with the NHIN Performance and Service
 48 Specifications and have passed testing;
- 49 In order to scale to broader participation, the validation process seeks to employ a repeatable, simple
- 50 and straightforward process, backed with appropriate rigor, to evaluate that an Applicant meets the
- 51 testing requirements for participation in the NHIN Exchange.
- 52 Validation does not encompass validation of the operations of organizations seeking to participate in the
- 53 NHIN, and is not an organizational certification, nor a certification of organizations participating in the
- 54 exchange of health information. Similarly, NHIN conformance validation of products is not product
- 55 certification and does not circumvent the rules and processes guiding NHIN participation.

56 NHIN Validation

- 57 Participation in the NHIN Exchange, as a trusted community, is predicated on Participants meeting the
- 58 defined requirements for participation, including organizational (meets the eligibility criteria), technical
- 59 (employs a technical solution meeting conformance and interoperability testing requirements), and
- 60 operational (has appropriate administrative, security, and policy qualifications) criteria.
- 61 The Data Use and Reciprocal Support Agreement (DURSA) formalizes a Participant's contractual obligation to
- 62 comply with the NHIN Performance and Service Specifications and demonstrate compliance through testing

- and validation. The DURSA also incorporates the NHIN Operating Policies and Procedures, which contain
- 64 Participant eligibility criteria. [Please see the NHIN web site to access this documentation.]

65 NHIN Validation Roles and Responsibilities

- 66 Currently, ONC supports the validation process. The following describes roles and responsibilities for
- 67 developing, managing, and conducting validation.

Role	Role Description	Role Validation Responsibilities	
ONC NHIN Team	Supporting the development and maintenance of the validation process	The NHIN Implementation Team (internal ONC team) is responsible for managing on-boarding and validation processes in collaboration with NHIN Coordinating Committee, NHIN Technical Committee, and NHIN validation body.	
		The NHIN Technical Team (internal ONC team) provides operational support to the NHIN (service registry management, test and production PKI certificates).	
		The NHIN Test Team (internal ONC team) is responsible for providing the conformance and interoperability test platforms, which are inputs to the validation process.	
NHIN Coordinating Committee	Oversees operation of the NHIN Exchange	Responsible for reviewing and approving Applicants, as well as development and maintenance of NHIN operating policies, procedures, legal agreements and approving validation process.	
ONC Director of the Office of Standards and	the ONC Director of OSI is responsible for the overall NHIN program execution on behalf of the HHS ONC for Health IT.	Responsible for reviewing artifacts developed by the NHIN Team, and acceptance of contractually obligated deliverables.	
Interoperability (OSI)		Responsible for defining validation process with NHIN Coordinating Committee; responsible for identifying validating body/bodies to carry out validation activities.	
NHIN Technical Committee	Delegated with the authority under the DURSA with technical oversight of the NHIN Exchange.	Responsible for reviewing technical components of the NHIN validation process.	
NIST (National Institute of Standards and Technology)	A supporting partner organization to HHS/ONC. Works with industry, academia and other government agencies to accelerate the development and adoption of correct, reliable, testable software. NIST develops conformance test tools and improves the implementation of multi-standards environments and the interoperability of standards-based systems.	Develops conformance testing tools. Supports the NHIN Exchange in their validation of the NHIN reference implementation. Provides expert opinion to ONC on testing practices and test results.	

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Role	Role Description	Role Validation Responsibilities
NHIN Validating Body	An organization identified and approved by the NHIN Program Director to carry out validation activities on behalf of the NHIN Exchange. This role can be performed by several entities.	Responsible for managing validation process, in coordinating with the ONC NHIN Team, NHIN Coordinating Committee, and NHIN Technical Committee. Reports candidate validation status to the NHIN Coordinating Committee as a final step in the validation process.

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69 Validation Process in Context

70 Validation testing is stage two of the on boarding process described in the NHIN Operating Policy and

71 Procedure # NHIN-CC-1 document, as below.

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Stages	Description
Stage 1: Qualification	 After self-qualification, Applicant submits completed Applicant form and signed DURSA NHIN Implementation Team reviews application package and works with the Applicant as needed to complete the package NeHC reviews application package and coordinates an eligibility review with the NHINCC NHINCC reviews application package to ensure candidate meets all eligibility requirements
Stage 2: Validation	 NHIN Implementation Team sends test certificate and validation framework information to Applicant Applicant configures their test environment and executes conformance/interoperability tests Applicant submits evidence of successful tests to NHIN Implementation Team NHIN Implementation Team prepares validation package and submits to NHINCC
Stage 3: NHINCC Review	 NeHC coordinates a review with the NHINCC to evaluate the application and validation results NHINCC evaluates application and makes a decision on whether to conditionally approve the Applicant or disapprove the Applicant and request remediation (if applicable)
Stage 4: Activation	 NHIN Implementation Team provides production certificate and requests production registry information from the conditional participant Conditional Participant provides production registry information to NHIN Implementation Team NeHC facilitates countersigning the DURSA Joinder with the NHINCC NHIN Implementation Team configures NHIN registry with conditional Participant's information Conditional Participant is now a Participant on the NHIN and is ready to exchange data over the NHIN

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75 Validation Criteria

- 76 The NHIN Technical Committee approves the technical criteria required for participation in the NHIN
- 77 Exchange. The NHIN Coordinating Committee approves the policies and legal requirements. Whether an
- 78 Applicant meets the technical eligibility criteria is determined through validation. ONC identifies the
- validating bodies that will carry out the validation process.

80 **Technical qualification**

- 81 The Applicant identifies the service specifications that the Applicant's system will support for its
- 82 participation in the NHIN Exchange. This will determine which tests must be completed by the
- 83 Applicant.
- 84 As new versions of the specification sets are released, NHIN Participants may be required to re-validate
- 85 and to pass conformance and interoperability testing when they upgrade. A deprecation grace period
- 86 (defined by the NHIN Coordinating Committee) will occur prior to obsolescence of prior specification
- 87 versions, to allow existing Participants to adopt the newer specification versions.
- 88 As new specifications or sets of specifications are created, NHIN Participants can opt to add support of
- 89 those new services in addition to the set(s) they already support; validation testing is required for each
- 90 new service a Participant opts to support.

91 Validation Testing

- 92 Validation testing focuses on two specific areas: 1) conformance testing verifying that an Applicant's
- 93 system conforms to the applicable NHIN specifications, and 2) interoperability testing verifying that
- 94 each Applicant's system can interact with the others.
- 95 Conformance does not guarantee interoperability; as a result, both elements are essential for the
- 96 Exchange to function.. The following describes these two processes in more detail.

97 Conformance Testing

98 Definition

- 99 Conformance testing is focused on validating a particular version of a single system to a specific set of
- 100 standards and specifications. This testing primarily confirms that a system correctly encodes the syntax
- 101 and structure of a given data standard in the physical files or transactions that a system produces and
- 102 receives.
- 103 Conformance tests are based upon a set of resources, including conformance test cases, related criteria,
- 104 test scripts, supporting processes, and automated testing tools. Currently, ONC, in coordination with
- 105 NIST and the NHIN Technical Committee and NHIN Coordinating Committee, verifies that all NHIN
- 106 specifications have corresponding conformance testing resources.

107 Conformance Testing Resources Available for Developmental Purposes (Pre-Application)

- 108 Conformance testing resources are made available to the public to foster development and innovation
- and may be utilized by entities eligible for participation in the NHIN Exchange, as well as system
- 110 developers and others that are interested in supporting NHIN standards and services generally.
- 111 Applicants can make use of these resources prior to entering the on-boarding process, to test their
- systems prior to beginning the validation process. For NHIN Applicants, conformance testing is a
- 113 required component of the validation process.
- 114 System developers and others also may make use of these resources. Systems or products that satisfy
- this basic level of conformance testing are not considered participants in the NHIN Exchange solely
- based upon conformance testing results. Participation in the NHIN Exchange requires that an entity
- 117 meet the eligibility criteria and satisfy the participation requirements as defined in the DURSA and NHIN
- 118 Coordinating Committee operating policies and procedures.
- 119 Systems that undergo NHIN conformance testing using the publically-available resources simply
- demonstrate that a particular version of the system or product conformed to the standard. This in no
- 121 way means that the system has or will pass testing required for participation in the NHIN Exchange.
- 122 Further, in no way would such system assure that its use would guarantee that an Applicant that uses
- 123 the system would pass NHIN validation testing. A system that passes conformance testing in no way
- 124 guarantees an Applicant will subsequently pass the conformance testing and interoperability testing for
- the implemented system in Stage 2 of the NHIN Exchange on boarding process.
- Conformance testing resources are available on the HHS NHIN web site (<u>www.hhs.gov/healthit</u> under
 NHIN Initiatives NHIN Exchange).
- 128 This process is not intended to certify products or interfaces for the NHIN Exchange, but to support a
- 129 streamlined process to help minimize duplicative conformance tests and scale to meet evolving projects
- 130 that may need manual test until automated testing tools are available.
- 131

132 Conformance Testing within the Validation Process

- 133 Conformance testing is conducted within the NHIN Exchange validation testing process, even if an
- Applicant, or a system in use by an Applicant, has performed conformance tests using the publically-available resources.
- 135 av 136

137 Comformance Testing for Applicants Employing Products or Systems That Have Undergone

138 Conformance Tests

- 139 Applicants employing a validated conformant system are still required to perform a reduced set of
- 140 conformance test cases to ensure that product conformance has not been violated by installation, and
- 141 to confirm conformance of the complete system seeking NHIN Exchange validation. Just as conformance
- 142 with NHIN specifications can be affected by the configuration and adaption of edge-systems such as
- 143 EHRs, it is also possible for non-compliant behaviors to be introduced when installing and configuring a
- 144 gateway that has already undergone successful conformance tests.
- 145 If the Applicant is using a system or product that has undergone conformance testing using the
- publically-available resources, the Applicant can submit the system's conformance test results. These
- 147 system conformance testing results may ease conformance testing expectations for Applicants, but do

- 148 not forgive it. The ONC NHIN Implementation will use the results, along with discussion of the
- Applicant's specific system installation, to determine the suite of conformance tests that will be requiredby the Applicant.
- 151 Systems only need to satisfy conformance testing one time for each version of that system. This means
- 152 that when multiple Applicants use the same version of a system that previously passed conformance
- 153 testing, the Applicant may rely on those prior test results to satisfy part of the conformance testing
- 154 requirements for its application to participate in the NHIN Exchange.

155 Interoperability Testing

156 Definition

- 157 Interoperability testing seeks to validate that multiple systems that implement a particular standard or
- 158 set of standards can all communicate with one another.

159 **The NHIN Validation Testing Process**

- 160 This section describes the activities to be performed by the Applicant. Once an Applicant enters the
- 161 NHIN Exchange on-boarding process, the ONC NHIN Implementation team representative will work with
- the Applicant to define the tests to be performed for the based on the services identified by the
- 163 organization in its application. Product vendors seeking conformance validation are not handled within
- 164 the on-boarding process, nor are they eligible to exchange health information across the NHIN.

165 Plan the Test

- 166 Working with the ONC NHIN Implementation team, the Applicant will create a test plan to describe the
- 167 timeframe and conduct of the testing. The test plan will also indicate the evidentiary artifacts required
- to support validation. The ONC NHIN Technical team will review the test plan with the Applicant to
- 169 confirm that the plan will satisfy testing requirements.
- 170 The purpose of testing is to ensure that the system under test is stable, that its messages conform with
- the specification, and that it is able to exchange information in compliance with the specification.
- 172 If the Applicant is using a system or product that has undergone conformance testing using the
- 173 publically-available resources, the Applicant can submit the system's conformance test results. The ONC
- 174 NHIN Implementation will use these results, along with discussion of the Applicant's specific system
- installation, to determine the suite of conformance tests that will be required by the Applicant.

176 **Define the Test Cases**

- 177 The NHIN Exchange has a suite of test cases and automated testing tools to provide conformance and
- interoperability testing for several of specifications, as outlined in the NHIN Exchange Validation
- 179 Overview document. For emergent and other specifications, the Applicant is responsible for creating
- appropriate test cases for the specification to be tested, working in consultation with members of the
- 181 ONC NHIN Technical and Implementation teams.

- 182 The focus of test cases is to provide appropriate coverage of the specification to be tested, including
- 183 negative tests where possible. There are no heuristics on the number of test cases required for this kind
- 184 of testing, which is why early collaboration with the NHIN Technical and Implementation teams is
- 185 necessary.
- 186 Once the ONC NHIN Technical team approves the test cases and defines the documentation that will be
- 187 required for validation (logs, screen shots, etc), the Applicant can begin testing.

188 Conduct Tests

- 189 Testing can be conducted using the NHIN automated testing tools that are defined in the NHIN Exchange
- 190 Validation Overview document, or performed manually by the Applicant. Testing will focus on peer-to-
- 191 peer testing of the Applicant's system against an implementation using the same version of
- 192 specifications as those employed by the Applicant (in most cases, both sides of the exchange will be test
- installations provided by the Applicant). Validation is concerned with confirming that the interactions
- 194 occur successfully as described by the specification and as defined in the test case.
- 195 Testing will be accomplished by performing the tests cases as identified in the test plan, and capturing
- the evidentiary artifacts defined in the test plan to enable validation review by the NHIN Technical
- 197 Teams. This process is also supported by validation body(ies) that are contracted by ONC to support this
- 198 process.

199 **Report Test Results**

- 200 Although the ONC NHIN team expects to be in close contact with an Applicant during the testing
- 201 process, the Applicant is required to submit a test report to the ONC NHIN team, to accompany logs,
- screen shots, and other evidentiary artifacts as identified in the test plan. A template for this report will
- 203 be provided to Applicants.

204 Validation

- 205 The ONC NHIN Technical team will review the produced evidence, consulting with NIST expert advisors
- as appropriate, and prepare a summary testing results report.
- 207 For NHIN Applicants, this report will be provided to the NHIN Coordinating Committee Secretary and
- 208 presented to the NHIN Coordinating Committee for consideration. With this step, the technical stage of
- the on-boarding process is complete.

210 **Re-Testing**

- If a NHIN Participant's gateway software is modified or upgraded, the NHIN Participant may be required
 to re-validate (to pass conformance and interoperability testing).
- 213 If a NHIN Participant opts to upgrade the version of the specification they support, the NHIN Participant may
- be required to validate (to pass conformance and interoperability testing) on the new specification version.
- 215 If a NHIN Participant opts to add support for a new specification, the NHIN Participant will be required
- to validate (to pass conformance and interoperability testing) on the specification.

218 **Document History**

Date	Version	Description	Name
09/04/2009	.1	Initial draft	Leslie Power
09/11/2009	.2	Added onboarding images after coordination with NHIN Implementation team	Leslie Power
09/14/2009	.3	Updated specification sets from conversation with Kevin Puscas and Rich Kernan	Leslie Power
09/23/2009	.4	Updated with feedback from Ginger Price; changed term "certification" to "validation"	Leslie Power
09/28/2009	.5	Incorporated feedback from Amy Olson.	Leslie Power
10/4/2009	.6	Incorporated feedback from Mariann Yeager and Ginger Price	Leslie Power
11/9/2009	.7	Incorporated feedback from NHIN Testing Team members.	Leslie Power
11/13/09	.8	Incorporated additional NHIN Testing Team feedback; updated onboarding images	Leslie Power
11/16/09	.9	Incorporated additional NHIN Testing Team feedback	Leslie Power
12/17/09	1.0	Aligned language with DURSA and remove the following from the list of required core services, "optional: Access Consent Policies" since this is not a service and is optional. Also changed the term "proscribed" to "prescribed" Approved by NHIN Coordinating Committee on	Erin Whaley, Steve Gravely, Mariann Yeager and Aaron Seib
4/2/10	2.0-RC1	12/17/09. Modified to allow simpler updating as new specification service sets come online; redefined HIEM service set	Leslie Power
		definition	
4/26/10	2.0-RC2	Additional simplification of process description; reference NHIN Validation Overview document for specifics on automated test tool process	Leslie Power
5/5/10	2.0-RC3	Added information on product conformance	Leslie Power
5/6/10	2.0-RC4	Revised to clarify pre-application validation process	Mariann Yeager
5/6/10	2.0-RC5	Incorporated Mariann Yeager's comments to define methods of pre-application conformance validation process	Leslie Power
5/7/10	2.0-RC6	Incorporated Leslie's comments. Clarified introductory information	Mariann Yeager
5/13/10	2.0-RC6	Added effective date, Validation Plan 2.0 was approved by NHIN Coordinating Committee and NTC on 5/13/10, via joint ad-hoc conference call.	Vernette Roberts